LEMON GROVE CITY COUNCIL AGENDA ITEM SUMMARY

ltem No.	_4
Mtg. Date	April 19, 2016
Dept.	Development Services Department

Item Title: Public Hearing to Consider an Appeal AA1-600-0001 of the Development

Services Director Determination Regarding the Denial of a Home Occupation

Permit Application for General Gunsmithing.

Staff Contact: Dave DeVries, Development Services Director

Miranda Evans, Assistant Planner

Recommendation:

1. Conduct the public hearing; and

2. Either adopt a Resolution (**Attachment B**) upholding the Development Services Director determination to deny the home occupation permit or adopt a Resolution (**Attachment C**) reversing the decision of the Development Services Director conditionally approving the home occupation permit for general gunsmithing.

Item Summary:

On February 16, 2016, Mr. James Woods applied for a home occupation permit to perform general gunsmithing (which includes firearm service, repair, and restoration) from his single-family home located at 8204 Blossom Hill Court. Upon submission of his home occupation permit, Mr. Woods was informed that gunsmithing is not shown as a permitted use or a conditionally permitted use within the City of Lemon Grove. For this reason, the Home Occupation permit was denied. Mr. Woods is appealing this determination prohibiting general gunsmithing in his home. The staff report outlines Mr. Wood's administrative appeal request in more detail.

Fiscal Impact: None.		
Environmental	Review:	
Not subject to	review	□ Negative Declaration
☐ Exempt, Sect	ion	
Public Informat	ion:	
None		☐ Tribal Government Consultation Request
Notice publish ■ Notice publish Notice	ned in local newspaper	Notice to property owners within 500 ft.
Attachments:		
A. Staff Report		E. Applicant's Letter
B. Resolution of	f Denial	F. Director Determination
C. Resolution of	f Conditional Issuance	G. Appeal Application
D. Home Occup	pation Permit Application	H. Aerial and Vicinity Map [

Attachment A

LEMON GROVE CITY COUNCIL STAFF REPORT

Item No. <u>4</u>

Item Title: Public Hearing to Consider an Appeal AA1-600-0001 of the Development

Services Director Determination Regarding the Denial of a Home Occupation

Permit Application for General Gunsmithing.

Staff Contact: Dave DeVries, Development Services Director

Miranda Evans, Assistant Planner

Background:

On February 16, 2016, James Woods applied for a home occupation permit for general gunsmithing under the business name CJ's Custom Shop. Gunsmithing relates to firearm repair, modification and manufacturing. Mr. Woods was informed by staff that the term "gunsmithing" is not specified as a permitted use in any zone in the City and therefore would not be allowed as a home occupation in the Residential Low/Medium Zone. Staff met with Mr. Woods and suggested that a zoning amendment be applied for to allow the City Council to consider gunsmithing and related restrictions as a home occupation or permitted use in commercial zones in the City and the applicant opted for an appeal of the decision to deny the home occupation application. The same day, Mr. Woods was issued an official letter of denial for his home occupation permit from the Development Services Department.

On February 25, 2016, Mr. Woods filed an appeal application stating that the denial of a home occupation permit was unwarranted because it is an acceptable accessory use and in compliance with home occupation provisions, that all required Federal and State permits will be obtained, and other reasons (**Attachment G**).

The applicant has submitted a letter identifying the justification for the home occupation (**Attachment E**). Staff has no additional response to the applicants justification, except that a garage is not allowed to be converted into an office or workshop in a single-family home unless a new two-car garage is provided.

Discussion:

The process for land use decisions begins with the General Plan. The General Plan Land Use Designation for this property is Low/Medium Density Residential which allows for detached houses primarily and accessory dwelling units, day care, open space, public facilities, and home businesses which are compatible with the surrounding neighborhood. The corresponding zones are established to prevent conflicting land uses from being located next to each other or within the vicinity, specifically: to promote, protect and preserve the public health, safety, peace, comfort and general welfare.

The Municipal Code is constructed as a restrictive code and it identifies only the uses that are allowed by right or by discretionary permit. Where the Municipal Code is silent or a particular use does not meet the functional and/or operational characteristics of an identified allowable use, that use is prohibited. Should the Council wish to continue to categorize the business solely as gunsmithing, a term not found in the LGMC, the Council may uphold the decision of the Development Services Director, further denying the home occupation permit (**Attachment B**). Should the Council wish to categorize gunsmithing as maintenance and repair of consumer goods, a permitted use in the General Commercial Zone, the Council may reverse the decision of the Development Services Director and approve the home occupation permit (**Attachment**

Attachment A

C). Under the approval scenario, the home occupation permit would be conditionally issued and, in accordance with the Bureau of Alcohol, Tobacco, and Firearms (ATF) provisions, the home occupation permit for gunsmithing would require a Federal Firearm Licensing (FFL) Level 1 (no selling, only service) license to perform the requested firearm repairs. Additionally, Sheriff licensing requires review and approval.

Public Information:

The Notice of Public Hearing for this item was published in the April 7, 2016 edition of the East County Californian and mailed to all property owners within 500 feet of the subject property.

The City received no comments in response to the Notice of Public Hearing as of April 13, 2016. Staff will provide the Council at the time of the public hearing with any comments that may come in past the distribution of the staff report.

Conclusion:

Staff recommends that the City Council conduct a public hearing and either adopt a Resolution (Attachment B) upholding the Development Services Director determination to deny the home occupation permit or adopt a Resolution (Attachment C) reversing the decision of the Development Services Director conditionally approving the home occupation permit for general gunsmithing at 8204 Blossom Hill Ct.

Attachment B

RESOLUTION NO.

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LEMON GROVE UPHOLDING THE DECISION OF THE DEVELOPMENT SERVICES DIRECTOR DENYING A HOME OCCUPATION PERMIT FOR GENERAL GUNSMITHING AT 8204 BLOSSOM HILL COURT, LEMON GROVE, CALIFORNIA

WHEREAS, on February 16, 2016, Mr. John Woods applied for a home occupation permit for general gunsmithing at 8204 Blossom Hill Ct. in the Residential Low/Medium Zone (APN: 577-720-07-00); and

WHEREAS, gunsmithing is defined as the service, repair, restoration, modification, and customization of firearms; and

WHEREAS, on February 16, 2016, the Development Services Department denied the home occupation permit because gunsmithing is not a permitted home occupation use within the Residential Low/Medium zone; and

WHEREAS, on February 25, 2016, Mr. John Woods filed an appeal application (AA1-600-0001); and

WHEREAS, the City Council duly noticed and held a public hearing on April 19, 2016 to consider the appeal of the Development Services Director determination; and

WHEREAS, the City Council finds that gunsmithing is not shown a permitted use within the City, and

WHEREAS, the appeal of this determination is not a project and is not subject to the environmental review requirements of the California Environmental Quality Act (CEQA); and

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Lemon Grove hereby:

1. Upholds determination of the Development Services Director denying a home occupation permit for gunsmithing at 8204 Blossom Hill Ct.]

///// /////

Attachment C

RESOLUTION NO.

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LEMON GROVE REVERSING THE DECISION OF THE DEVELOPMENT SERVICES DIRECTOR CONDITIONALLY APPROVING A HOME OCCUPATION PERMIT FOR GENERAL GUNSMITHING AT 8204 BLOSSOM HILL COURT, LEMON GROVE, CALIFORNIA

[WHEREAS, on February 16, 2016, Mr. John Woods applied for a home occupation permit for general gunsmithing 8204 Blossom Hill Ct. in the Residential Low/Medium Zone (APN: 577-720-07-00); and

WHEREAS, gunsmithing is defined as the service, repair, restoration, modification, and customization of firearms; and

WHEREAS, on February 16, 2016, the Development Services Department denied the home occupation permit because gunsmithing is not a permitted use with the City; and

WHEREAS, on February 25, 2016, Mr. John Woods filed an appeal application (AA1-600-0001); and

WHEREAS, the City Council duly noticed and held a public hearing on April 19, 2016 to consider the appeal of the Development Services Director determination; and

WHEREAS, the City Council finds that gunsmithing is a permissible use within the City and is categorized as a use, that provides maintenance, cleaning and repair services for consumer goods within applicable commercial zones, and

WHEREAS, the project is found to be categorically exempt from the California Environmental Quality Act (CEQA); and]

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Lemon Grove hereby:

 Reverses the determination of the Development Services Director and conditionally approves the home occupation permit allowing for gunsmithing at 8204 Blossom Hill Court with conditions that appropriate Sheriff and Federal licenses for gunsmithing are obtained.

///// /////



HOME OCCUPATION PERMIT APPLICATION

Community Development Department / Planning Division 3232 Main Street, Lemon Grove, CA 91945
Phone: 619-825-3805 Fax: 619-825-3818
www.ci.lemon-grove.ca.us

A City of Lemon Grove Business License is required for all Home Occupation Permits. Please fill out following application, answering all the questions completely and accurately.	the
NAME OF BUSINESS: CJ'S. Custom Shop PHONE:	
ADDRESS: 8204 BLOSSOM HILL C.T. FAX:	
LEMON GROVE, CA. 91945 EMAIL:	-
TETRON STAVE, CH. 11199	
APPLICANT(S) NAME: James Woods	
PROPOSED BUSINESS DESCRIPTION: General Gursmithing	
S CALET ALL CONSMITTING	
ARE YOU THE PROPERTY OWNER AT THIS ADDRESS YES NO	
If you are not the Property Owner, please have the property owner answer the following questions, including a written statement that the property owner is aware that you propose to conduct a business out of this residence	
PROPERTY OWNER NAME:	
PHONE NUMBER:	
STATEMENT FROM PROPERTY OWNER:	_
PROPERTY OWNER SIGNATURE: DATE:	
I HEREBY AGREE TO ABIDE BY THE REGULATIONS STATED ABOVE.	
BUSINESS NAME:	
ADDRESS:	
1	
· · 4	
APPLICANT'S SIGNATURE: DATE: 2-16-201	1-
TO BE COMPLETED BY PLANNING STAFF	
APPLICATION PROCESSING:	
ZONE: 24M LAND USE:	
APN: 577720-07-00	_
DATE: DISAPPROVED DISAPPROVED	1110
FEES: RECEIPT #: CONDITIONALLY APPROVED (See Below)	
COMMENTS and/or CONDITIONS:	

Attachment D



CITY OF LEMON GROVE 3232 Main Street · Lemon Grove, CA 91945

222012 125	Attn: Business License • (619	0 023-3000		
	BUSINESS LICENSE AP	PLICATION		pplication e of Business Name
Business Name	J's Custom Shop		er number imployees	Enter number of Vehicles
Business Location 82 (Not P.O. Box)	104 Blossom Hill Ct.		0	1
	mon Grove CA.	91945 Articles	of Incorporation	DYES DINO
failing Address	Sale	1	us Name Filed	TYES TO NO
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Sus. Phone (6/9)_	Sate	<i>Ziρ</i> □ in-Ci	•	
-Mail Address	Bus. Fax ()	Out o	of City • Occupation	
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1000	scription of Business SUNSmithing - General			
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	State	Zip	Cell Phone ()
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Attachment D

	CITY OF LEMON GRO	ATE:		_
sc	CITY OF LEMON GROV HEDULE OF ANNUAL BUSINESS	3.5	The state of the s	
FIXED LOCATION IN CITY (IN-CITY)	BILLBOARD ADVERTISING		PROFESSION	-
Base Fee \$ 15.00	Base Fee Three (3) or more	\$ 100.00 \$ 10.00 each	Base Fee \$ 25.00 Employee Charge \$ 2.00 ea	•ech
Employee Charge \$ 2.00 each (Maximum Employee Charge =\$100.00)	• •	\$ 10.00 each	(Maximum Employee Charge=\$100.00)	au.
	BOWLING ALLEY Base Fee	\$ 15.00	REAL ESTATE BROKER	
APARTMENTS Per Unit (Min. fee = \$10) \$ 3.00 each	Base Fee Per Lane	\$ 10.00	Base Fee \$ 15.00	
,,	CIRCUS/CARNIVAL	\$ 250.00	Per Salesman \$ 10.00	
NO FIX LOCATION IN CITY (OUT-OF-CITY) Wholesalers/Licensed Contractors	COIN OPERATED VENDING MA	•	SHOOTING GALLERIES/ARCADE	
Base Fee \$ 15.00	Base Fee	\$ 25.00	Amusement Center \$100.00 TAXI CABS/VEHICLES FOR HIRE	
Employee Charge \$ 2.00 each	Per Machine	\$ 2.00	In City \$ 50,00	
(Maximum Employee Charge =\$100.00)	ICE CREAM CARTS, WAGONS		Outside City \$100.00	
All Other Services	FOOD VENDING VEHICLES Per Vehicle	\$ 200.00	TRAILER PARK	
Base Fee \$ 40.00 Employee Charge \$ 2.00 each		•	Base Fee \$ 15.00	
(Maximum Employee Charge =\$100.00)	PAWNBROKERS	\$ 100.00	Per Space \$ 2.00 each	ch
RETAIL ROUTE DELIVERIES	PEDDLERS, SOLICITORS, TRANSIENT MERCHANT	ľ	PROCESSING FEE Annual for All Businesses \$ 30.00	
Base Fee Per Vehicle \$ 40.00	Fixed Location On Tax Roll	\$ 10.00	C STORM WATER FEE	
AMUSEMENT/MECHANICAL/MUSIC	No Fixed Location On Tax Roll	\$ 15.00	Varies - see "Storm Water Fee Schedule"	,"
Each Machine \$ 25.00	POOL ROOMS, BILLARD			
	Base Fee	\$ 15.00	ய் Varies - see "Fire Fee Schedule"	1
ACTION \$150.00 ACTIONEER \$75.00	Per Table	\$ 10.00	DUPLICATE LICENSE \$ 2.00 BUSINESS NAME CHANGE \$ 2.00	
4 70.00			BUSINESS NAME CHANGE 4 2.00	
	OME OCCUPATION - GENERAL I	NFORMATION		
Description of Proposed Business:	6	w 10.7	v a w	
a) Describe any product to be manufactured or a	assembled. tire arms	disassembl	4/Reassembly	
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b) Describe materials or supplies to be stored in	,	1011s and	d tools	
c) Describe any service you will provide. See	e attached			_,
		. 1000	11 1 2	
d) Describe any machinery or equipment to be u	sed (type, size, number, norsepow	er.) <u>5555</u>	tacheo	
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e) Please give any additional details to fully desc	cribe the nature of the proposed bu	siness. Attach ar	n additional page if necessary.	
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f) Approximately what percentage of the floor are	ea of your home will be used in the	home occupation	1. 80% of Garage	_
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h) If any vehicles will be used in the conduct of	/ / /		2 91	-
1 personal vehicle +	or trasportation e	of items,	Jeep Wranglera	_
	11			
i) If you anticipate commercial deliveries or pick	an of items produced on the premi	ises please desc	who the type of commercial carrier and the	#
frequency of deliveries and pick-ups.	w.r.	300, pic	the are type of earth.	
USPS, FEDEX, UPS 1-4	times per month.	e .		-
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Do all the persons who are employed in the home	Will equipr	ment used by yr	ou have the potential to	***
occupation live in your home?	X YES DINO disruption	adversely effect	ct radio and television	
Will there be any visible evidence that you are	reception in	the neighborhood	od? D YES NO	,
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from a public street, sidewalk or adjoining nearby			be any indication the ranything other than a	
properties?	residential p		r anything other than a)
Will the home occupation generate sounds which can be heard outside the walls of your home?	Do you inte	end to conduct sal	ales or offer some service	
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such sounds be audible between the hours of	D VES DE MO	er any items for re		
8 PM and 8 AM?	Do you litter	-	our home occupation?	
IF YOU ANSWERED "YES" TO ANY OF THE ABO RESPONSE(S). PLEASE USE AN ADDITIONAL!	PAGE		OUR REASONS FOR YOUR AFFIRMATIVE	Ε
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Attachment E

February 16, 2016

To:

From:

Planning Board of Lemon Grove

James N. Woods

3232 Main Street

8204 Blossom Hill Ct

Lemon Grove, CA 91945

Lemon Grove, CA 91945

619-825-3800

My name is James Woods and I would like to run a small business from my home. My mission is to provide top notch quality service to San Diego for firearms service, repair and preservation. I appreciate your consideration in the following:

- 1.) Business to Business. I plan on working with area businesses to provide service to their customers for all their repair needs. I will pick up and return, to the company, any client firearms that I have serviced. This will allow me to **not** have any "walk-in" clients.
- 2.) Low Key Operations. All of my equipment is no louder than an average air compressor in your garage. I plan on conducting work between 9:00 am and 3:00 pm. The work to be completed will usually be completed by hand with non-power tools.
- 3.) Services to Provide. I plan on providing the following services: general cleaning services, general repairs, light machine work, customization of legal firearms and firearms appraisals
- 4.) Security of the Property. I have contacted BATFE and CAL DOJ in regards to my security plan. As soon as the planning board of Lemon Grove approves my "Sole Proprietor" business application, I will finish the security plan. I wish to build a workshop in my garage, which will be turned into a secure space. I will need to add a deadbolt lock to the side walk-in door to the garage, add an additional security point to my home security system, and install a security camera for extra measure. I have an eight (8) gun security cabinet and a pistol security cabinet that will be installed on the premises for additional security, as well.

Respectfully,

James Woods



CITY OF LEMON GROVE

"Best Climate On Earth"

Development Services Department

February 16, 2016

James Woods 8204 Blossom Hill Ct Lemon Grove, CA 91945

Subject:

Home Occupation Permit Application received February 16, 2016 at

8204 Blossom Hill Ct, Lemon Grove, CA

Dear Mr. Woods,

The City of Lemon Grove ("City") is in receipt of your application for a Home Occupation Permit Application for "Gunsmithing: Firearms repair, modification and manufacture" at 8204 Blossom Hill Ct.

City staff has determined that your business for gunsmithing, as proposed, is not a permitted use in the City of Lemon Grove and is inconsistent with the purpose and general provisions of the Lemon Grove Municipal Code and the Residential Low Medium zone and is therefore denied.

The denial of your Home Occupation Permit Application is based on the information you submitted and the following conclusions:

The Home Occupation Permit application states that the proposed home occupation business is "Gunsmithing: Firearms repair, modification and manufacture". This use is not listed as a permitted use or a conditionally permitted use within the City of Lemon Grove and is inconsistent with the purpose and general provisions of any of the City of Lemon Grove's commercial or residential zones (LGMC § 17.16.070.)

City records indicate that uses related to "firearms" were previously identified in the LGMC, but were specifically removed in 1995. In 1995 and 1996, the City Council was deliberating on a proposed Ordinance to allow firearm sales and gunsmithing during the course of three meetings. The Ordinance was not adopted.

The Lemon Grove Municipal code is constructed as a restrictive code and identifies only those uses that may be allowed by right or by discretionary permit. Where the Municipal Code is silent or a particular use does not meet the functional and/or operational characteristics of an identified allowable use, that use is prohibited.

The Development Services Director is responsible for determinations regarding the appropriate classification for any proposed use (LGMC 17.12.070). Any application made in conflict with the provisions of the LGMC, state law, or federal law shall be denied.

3232 Main Street Lemon Grove California 91945-1705

619.825.3805 FAX: 619.825.3818 www.ci.lemon-grove.ca.us

Attachment F

The City Council is the body that establishes the rules and regulations under Title 17 and may, on its own motion, interpret the scope and meaning of any provision under this title, including the applicability of any provision to a particular person or property. The City Council may request the advice on any interpretation from the development services director or any other advisory body it has formed, or chooses to form, for this purpose.

If you disagree with the denial of your home occupation permit application, you may request the City Council's review of the Development Director's determination and interpretation of the regulations. The filing fee for this application is \$75.00.

Sincerely,

David De Vries

Acting Development Services Director

cc: City Manager City Attorney

Attachment G

CITY OF LEMON GROVE



FEB 25 2016

APPEAL APPLICATION & REQUEST FOR PUBLIC HEARING

EVELOPMENT SERVICES

Community Development Department / Planning Division 3232 Main Street, Lemon Grove, CA 91945
Phone: 619-825-3805 Fax: 619-825-3818
www.ci.lemon-grove.ca.us

APPLICANT: James Woods dba CJ's Custo	om Shop (prospectively) PHONE:
ADDRESS: 8204 Blossom Hill Ct. Lemo	n Grove, CA 91945 FAX:
	EMAIL: n
CASE/PROJECT NUMBER: None given;	APN 577-720-07-00 RL/M
DECISION /CONDITIONS OF APPROVAL E	BEING APPEALED (INCLUDE CONDITION ITEM NUMBERS):
Denial of Home Occupation Permit Appl	ication; Denial of Planning Department Approval; Denial of
Zoning Clearance; Denial of Business Lice	ense Application; all at above address.
SPECIFIC REASON(S) FOR APPEAL OR R	EQUEST FOR PUBLIC HEARING:
	rable Accessory Use under LGMC section 17.24.060 D. 5. (Accessory
Uses in Residential Zones/Home Occupation	s); Proposed Use is in compliance with the definition and limitations
of LGMC 18.20.020 ("Home Occupation"). T	he Proposed Use will not give "any indication of other than residential
use, and will not be detrimental by virtue	of traffic flow, noise, odor or other adverse conditions."
The Proposed Use is not violative of any rest	riction in LGMC section 18.20.030. No firearms sales, manufacturing
	e permits will be in place but are subject to this City approval.
Attach additional sheets if necessary. Orig	inal Applications and supporting documents attached.
<	
	25 FEB 2016
Applicants Signature	Date
TO BE COMPLETED BY PLANNING STAFF	
FUE #(a): AAI /-00 000/	
FILE #(s): FA - 600-000	
FEES: RECEIPT#:	1270
TECO. 75 RECEIPT #.	
COMMENTS and/or CONDITIONS:	
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Attachment H

